

LGLA 2015

Introduction to Planning

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Today's Outline

- What is planning and why do we do it?
- What is a plan?
- How do we do it?
- What are the roles of staff and elected officials?
- What is a RGS? OCP? Zoning? Rezoning?
- What are all the different permits?
- What tools exist beyond the basics?
- Implementation
- How do you know if you need a planner?

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"I'll start with the weekly progress report. Ms. London, on my right, will act as acronym and jargon translator."


Expert Planner Speak

- **NIMBY** not in my backyard
- **NOTE** not over there, either
- **NOPE** not on planet earth
- **NIMTOF** not in my term of office
- **LULU** locally unacceptable land use
- **BANANA** build absolutely nothing, anywhere, anytime
- **CAVE** citizens against virtually everything

- **STP** same ten people
- **FIP** formerly important person
- **WHOOPY** well-off older person
- **DINK** dual income, no kids
- **DILDO** dual income, little dog
- **MAMIL** middle aged men in lycra

You probably already know how to plan!

- An analogy to show you what you may already know...



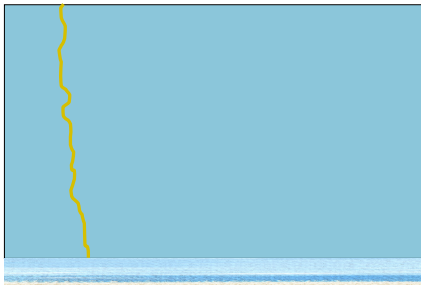
**YOUR
FAMILY
INHERITANCE
10 ha of
undeveloped
land
(Waterfront)**

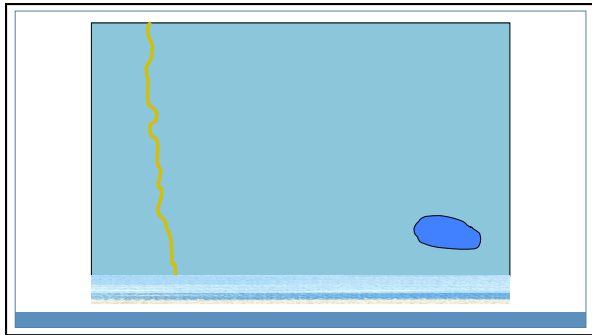
The “Unplanned” Approach

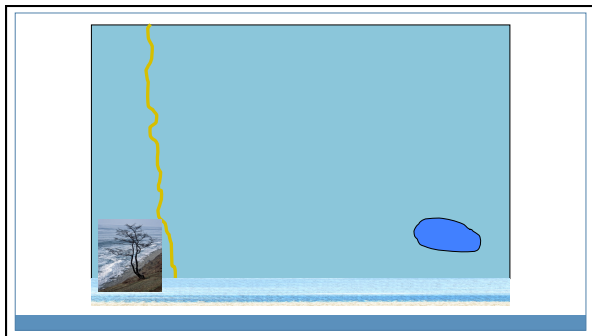
- First come, first served
- Everyone for themselves
- Any family member has a right to use the property however they wish

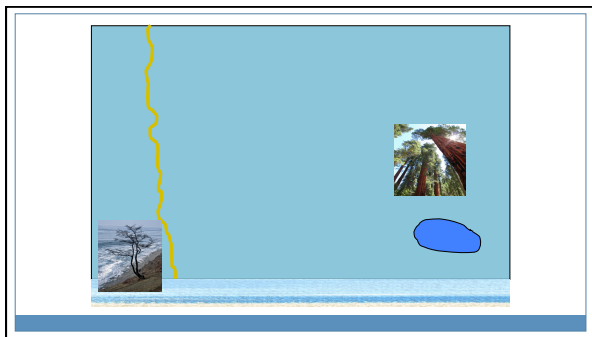
The Planning Approach

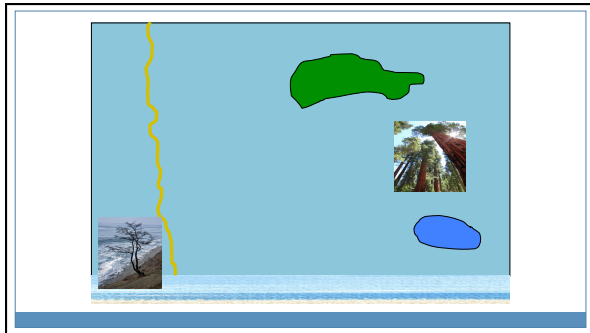
- Assess the land you’ve inherited
- Talk to every family member about their goals for the future
- Think about the way the land can help you achieve your family’s goals
- Decide together about ways to use the land for the greatest benefit of the majority

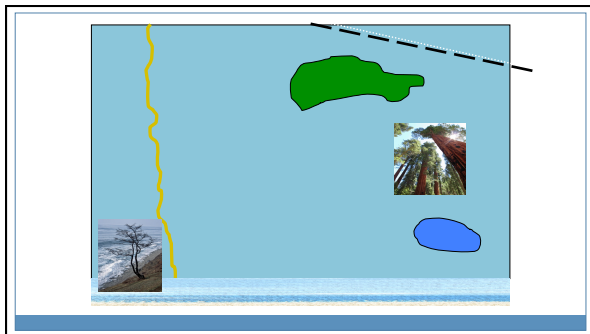


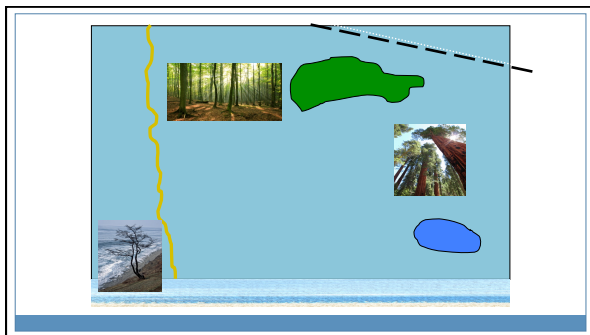


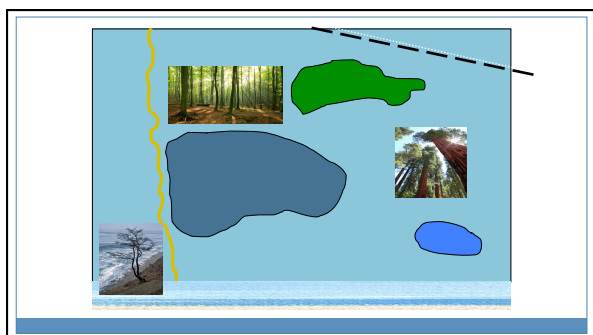


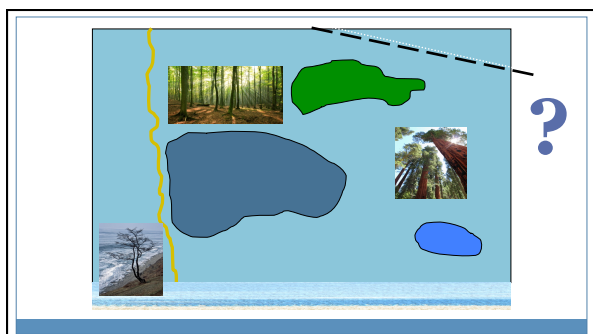








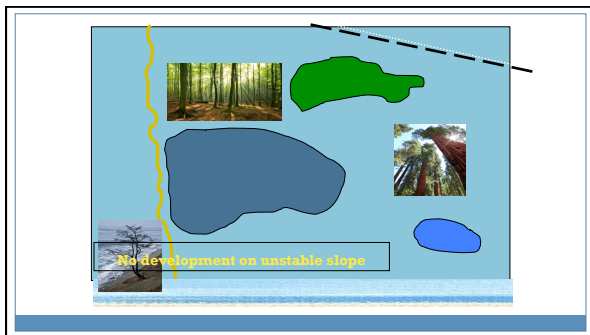


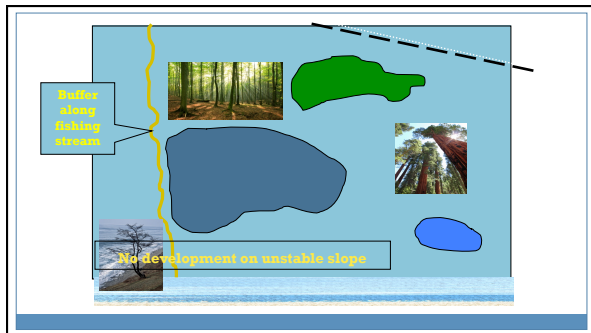


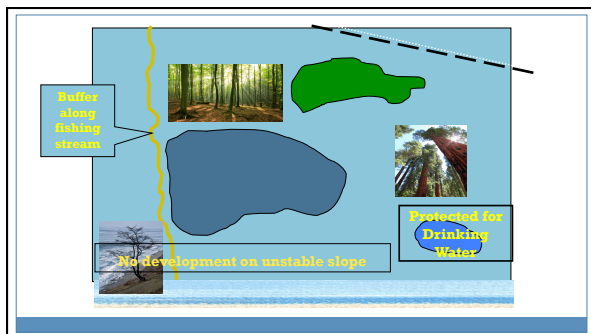


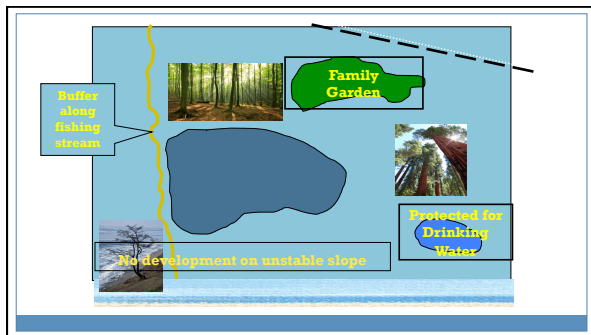


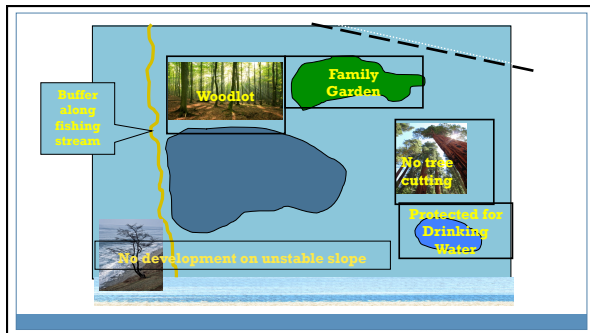


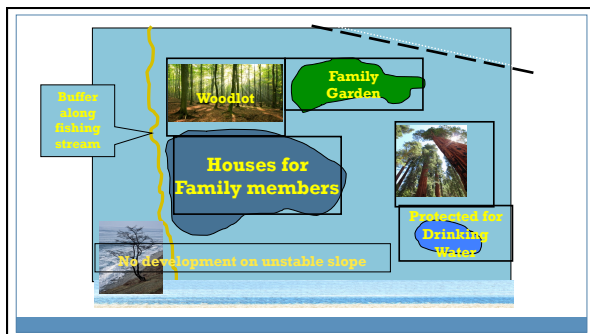


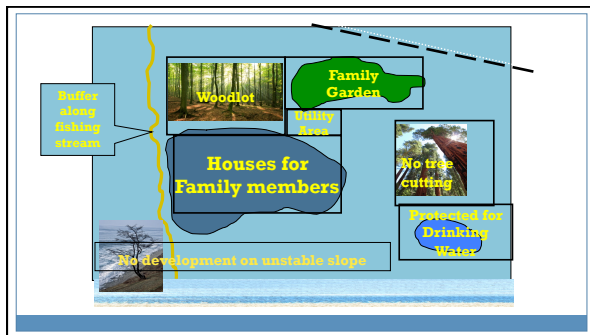


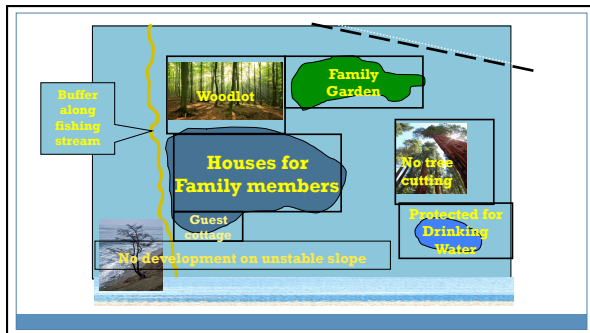


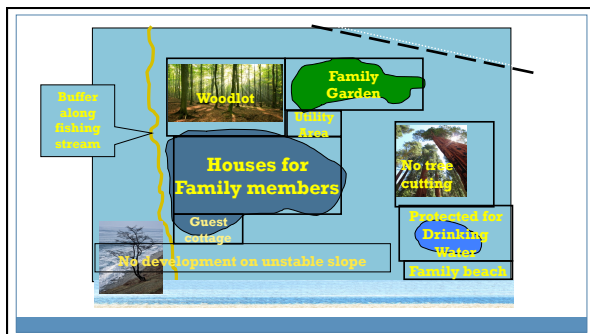


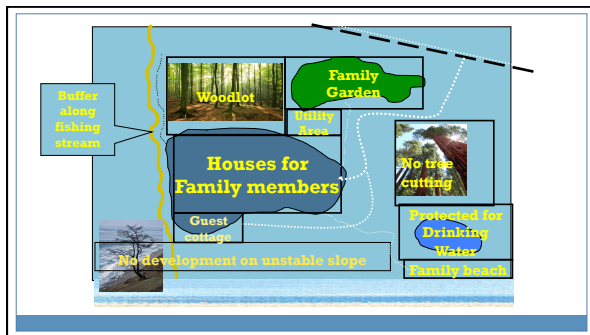












The end result....

- A Family Land Plan

The benefits of planning

- The land will help your family achieve its goals for the future
 - Housing for current and future family members
 - Accommodation for guests
 - Self sufficiency (water, garden, wood lot) and sustainability
- Unique resources are protected for everyone's use:
 - Pond for water supply
 - Recreation areas-stream, beach, old forest
 - Woodlot for construction lumber and firewood
 - Productive soils are set aside for growing food
- Safety
 - No building, driveways or utilities on unstable or flood prone ground

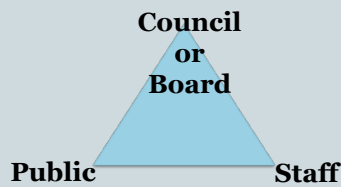
More benefits of planning...

- Health
 - Water supply is kept clean and doesn't require costly treatment
 - Areas are provided for recreation, peace and quiet
 - Utility areas are separated from homes and water supply
- Cost effective and efficient
 - Houses, guest areas and services are built on stable, level and well-drained land
 - Only one access driveway and utility corridor needed
- Certainty about future development
- Reduced conflicts between family members
- Land is used for the greatest benefit of the majority
- Enhance and maintain property value for the future

What is planning?

- The process by which communities attempt to manage change and development in their physical environment.
- Planning is a matter of trying to decide which of many competing interests is more deserving, while also treating everyone in a fair and reasonable manner

Who plans?



Unique roles for Council/Board and Staff

COUNCIL or BOARD

- The role of elected officials in planning is to set community planning policies and objectives. e.g. regional growth strategy, official community plan, zoning
- Also, to make decisions based on the above policies e.g. rezoning applications, development permit applications development variance permits, temporary commercial or industrial use permit
- And decisions on implementation priorities and budgets for implementation

Unique roles for Board and Staff


STAFF
 The Planner's **primary role** is to provide the Board with:

- Quality Information
 - Data/Trends
 - Policy analysis
 - Community dynamics
- A sound analysis of problems or opportunity
- Options (Social, Environmental, Economic)
- Relevant criteria to make a decision
 - Model
 - Concepts
 - Principles
- A recommendation, Strategy, Plan, Policy, Program...

And to implement whatever decisions the Board makes.


The regulatory framework

- The Constitution Act
- The Community Charter
- The Local Government Act (Part 26)
- The Land Title Act



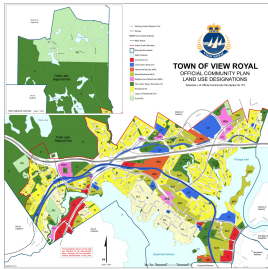
The basic planning tools

- Official Community Plans (OCP)
- Regional Growth Strategies (RGS)
- Zoning Bylaw or Land Use Bylaw
- Development Permits (DP's)
- Development Variance Permit (DVP)




Official Community Plan (OCP)

- Broad statement of land use management goals and objectives
- A set of policies that will be used to manage change over the next 10-15 years
- A high level land use plan




TOWN OF VIEW ROYAL
OFFICIAL COMMUNITY PLAN
LAND USE ZONING BYlaws
2015-2020



Required content...

Local Government Act requirements:

- (a) the approximate location, amount, type and density of residential development required to meet anticipated housing needs over a period of at least 5 years;
- (b) the approximate location, amount and type of present and proposed commercial, industrial, institutional, agricultural, recreational and public utility land uses;
- (c) the approximate location and area of sand and gravel deposits that are suitable for future sand and gravel extraction;
- (d) restrictions on the use of land that is subject to hazardous conditions or that is environmentally sensitive to development;



Required content...

Local Government Act requirements:

- (e) the approximate location and phasing of any major road, sewer and water systems;
- (f) the approximate location and type of present and proposed public facilities, including schools, parks and waste treatment and disposal sites;
- (g) other matters that may, in respect of any plan, be required or authorized by the minister.

Optional content...

An official community plan may include the following:

- (a) policies of the local government relating to social needs, social well-being and social development;
- (b) a regional context statement, consistent with the rest of the community plan, of how matters referred to in section 850 (2) (a) to (c), and other matters dealt with in the community plan, apply in a regional context;

More optional content...

An official community plan may include the following:

- (c) policies of the local government respecting the maintenance and enhancement of farming on land in a farming area or in an area designated for agricultural use in the community plan;
- (d) policies of the local government relating to the preservation, protection, restoration and enhancement of the natural environment, its ecosystems and biological diversity.

Sound familiar?

Family Land Plan

- An area for family homes
- An area for guests
- Family garden
- Woodlot
- Utility Area
- Creek protection
- Protection of drinking water pond
- Protection of old forest
- Family beach
- Unstable slopes
- Driveway and utilities

Official Community Plan

- Residential
- Tourist Accommodation
- Agricultural
- Forestry
- Industrial
- Streamside buffers
- Watershed protection
- Environmentally Sensitive Areas
- Parks and recreation
- Natural Hazard Area
- Road and Utility Plan

An OCP: Like a Family Land Plan, but...

- Planning for a bigger “family”, with a more complex land base
- Need to spend more time understanding the community and the land base
- We elect local government to make the decisions (that’s you!)
- Elected representatives are advised by staff or contracted professionals
- The community is consulted before decisions are made
- Need to consider community goals for the future and how they can be achieved (or frustrated) by land use plans
- Decisions based on what provides the greatest benefit to the greatest number (public interest)
- Decisions are enshrined in formal documents (bylaws)

Similar benefits

- Community health and safety
- Greater certainty and security about the future
- Reduced conflict (between different land uses and community members)
- Maximize use of community resources to the benefit of the majority
- Minimize public expense for infrastructure and responding to problems caused by natural hazards (flooding, landslide)
- Maintenance of land values and investment
- Sustainability, protection of the environment
- Livability
- Economic stability and attractiveness to investors and new residents

Questions so Far?



Regional Growth Strategies

- The RGS legislation recognizes the need to coordinate planning across all the local government jurisdictions within a Regional District



RGS-Development and Adoption

- Adopted by Regional District Board bylaw
 - Optional, but can be required by province
- Coordination with affected local governments and provincial agencies through establishment of an intergovernmental advisory committee
- Provincial legislation describes:
 - Land use objectives
 - Time frame (20 years)
 - Minimum content
 - Required consultation plan
- Local government acceptance required for binding provisions

RGS--Implementation

- Binding on Regional District after adoption
 - Bylaws and works and services must be consistent with an adopted RGS
 - Doesn't commit or authorize projects
 - Works and services of improvement districts and 'greater boards' must be consistent
- Regional context statements must be included in OCPs of affected municipalities within two years
 - Must identify how OCP is to be made consistent with the RGS over time
 - Must be accepted by Regional District board
 - Must be reviewed every 5 years
- Monitoring programs, annual report and consider reviews every 5 years

Questions so Far?

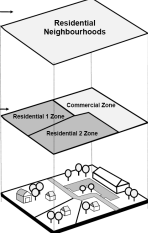


How to tie it all together...

- The Official Community Plan sets the direction and the goals and policies that the community establishes within the framework provided by the *Local Government Act*
- The Zoning Bylaw is the regulatory tool that we use to implement this long term vision. It is the one that affects land owners.
- There is a requirement for consistency between the two documents

OCP Map
A land use designation shows the full range of land uses that could be allowed by zoning on an area of land.
These affect the decisions which a local trust committee can make about any proposed property or other zoning changes. They do not affect what can be built on the property.

Zoning Map
The zoning map and zoning bylaws are actual regulations that show what can be built on the land. These regulations affect property owners.




Zoning Bylaws

What is Zoning?


- Zoning is a regulatory tool that applies “on the ground”
- It is the most common tool used to implement land use policy
- The Zoning Bylaw implements the broad goals, objectives and policies within the OCP at a site-specific level.
- New Zoning Bylaws must be consistent with the OCP.
 - See Part 26, Div. 7 of the *Local Government Act*

What Zoning does...

- Divides the jurisdiction into zones
- Each zone permits a different type of land use by regulating:
 - Permitted **uses** (residential, commercial, agricultural, recreational, institutional)
 - Density** and sizes of buildings
 - Lot line setbacks, siting of buildings, lot coverage
 - Building heights
 - Minimum size of lots
 - Levels of works and services required



Zoning continued...



Zoning bylaws also often include regulations of other aspects of land use such as:

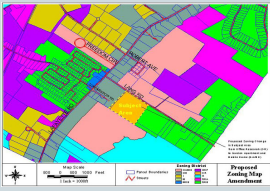
- Off-street parking and loading spaces
- Landscaping and screening to separate uses
- Subdivision standards
 - Water, sewer, roads, drainage
- Signs
- Drainage
- Tree cutting

Picturing zoning

Downtown commercial area	Agricultural and suburban areas
	

Changing Zoning


- **Types of Amendments:**
 1. Board or Council-initiated changes
 2. Rezoning applications
 3. Variances



Board or Council-initiated changes


- To prevent or avoid unwanted land uses
- To implement policies and goals
- ‘Housekeeping’ changes and updates
- If there are proposed changes to use or density, the public must be notified and a public hearing is usually held.

Rezoning Applications



- Initiated by a landowner who wants to change the permitted use or density of use on their land.
- Usually the largest and most significant development application we deal with.
- Process guides are often used to inform everyone of the process

Questions about Zoning?




Development Variance Permits

- Zoning regulations may not anticipate every circumstance affecting parcels of land.
- LGA allows for DVP applications to vary certain provisions of the zoning bylaw, subdivision bylaw and sign bylaw.
- DVP's cannot alter **use, density** or specifications related to floodplain requirements.
- Public notice, but not a full public hearing is required, before the Board's decision
- Permits lapse if no substantial start to construction within two years

DVP's continued

- DVP applications may propose changes to siting regulations including:
 - Setbacks
 - Height
 - Parking
 - Landscaping
 - Subdivision standards (some)
- Notice to neighbours is required before a decision is made.
- If a variance is given, notice is registered with the Land Titles Office.

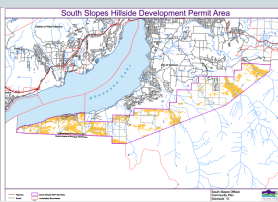


Temporary Use Permits

- OCP's may designate areas where **temporary** uses may be permitted.
- A form of temporary zoning.
- The permit may include a variety of conditions regarding the permitted use.
- TUP's may be issued for up to 3 years and a landowner may apply to renew the permit once.
- Notice to neighbours is required before a decision is made.



Development Permit Areas



- OCP may designate certain areas as Development Permit Areas (DPA's) for specific purposes
- Allows for an extra level of attention before development occurs
- Justification must be stated
- Must include guidelines for the permits that will be issued.


...DPA's

Within those areas, the following must not occur unless the local government issues a DP or there is an exemption:

- Land may not be subdivided,
- Construction or alteration of buildings may not be commenced,
- Land may not be altered.

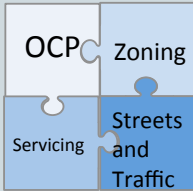
Implementation

- More bylaws
- Budgets
- Development Applications
- Community consultation
- Board decisions



Beyond the Basics

- Business Licenses
- Streets and Traffic
- Building Bylaw
- Municipal Ticket Information
- Tree Protection
- Heritage Protection
- Soil Deposit and Removal
- Subdivision and Servicing
- Board approved policy



Hiring a Planning Professional

- When do you need a planner?
- What qualifications should you look for?





